

Board of County Commissioners of Lincoln County  
Agenda for December 18, 2025

- 9:00 Call to order and Pledge of Allegiance
- 9:00 Open and Review sealed bids for the Lincoln County Roundhouse Flooring Project
- 9:30 Open and Review sealed bids for chemicals for the Lincoln County Weed Control Department
- 9:45 Kelly Meier, Public Health Director, to provide a Public Health update
- 10:00 Wayne Miller, CSU Extension Director, to provide a CSU Extension update
- 10:30 Pursuant to Colorado Revised Statutes §17-26-126, conduct an on-site examination of the county jail

-To be completed as time permits-

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1. Approve the minutes from the December 9, 2025, meeting
2. Review November 2025 reports from the County Assessor, County Clerk & Recorder, County Sheriff and County Treasurer
3. Review November 2025 Statement of Revenues and Expenditures for County General, Public Health, Capital Projects, Conservation Trust, E911, Landfill, Library, Lodging/Tourism, Human Services, Road & Bridge and Individual Road Districts
4. Review and act upon proposed Resolution #1170; a resolution to impose a six-month moratorium on the acceptance of applications regarding domestic septage applied to agricultural lands in Lincoln County
5. Review and act upon an agreement with the Ranchland News regarding the 2026 Fair Books
6. County Commissioner reports
7. County Attorney's report
8. County Administrator's report
9. Old Business
10. New Business

The Board of Lincoln County Commissioners met at 9:00 AM on December 18<sup>th</sup>, 2025. Chairman Wayne Ewing, County Commissioners Terry Jaques and Robert Safranek, County Administrator Jacob Piper, and Acting Clerk of the Board Ryan Davis attended. County Clerk and Recorder Corinne Lengel and County Attorney Kelly Lowery were absent and excused. Rick Ashcraft, Patrick Leonard, and Terry Saffer were in the audience when the meeting was called to order.

Mr. Ewing called the meeting to order and asked Mr. Jaques to lead a short prayer. Mr. Ewing then asked Mr. Safranek to lead the pledge of allegiance.

Mr. Ewing called for sealed bids on the Lincoln County Roundhouse Flooring Project. He asked what the county's grant award was, and Mr. Piper replied that the State Historical Grant was \$250,000, and the Gates Grant was \$30,000, against a project cost of \$312,500. Mr. Jaques added that the Gates Grant could be used to cover a portion of the State Historical Grant's \$62,500 match. Mr. Piper explained that the State Historical Grant depended on the grant writers deciding to extend the project and reduce the scope of work. He then read the project bids aloud: BNN Construction, Inc., bid \$310,918; Dreng Solutions, bid \$266,220.50; Heartland Reliant, LLC, bid \$390,898; and WT Concrete bid \$171,129. Mr. Jaques noted the wide variation in the bids, and Mr. Safranek asked whether any of them had omitted anything. Mr. Piper clarified that the proposals would need further review by the commissioners and project engineers to ensure they covered all aspects. He added that none of the bids included archaeologist fees or soil compaction testing. Mr. Ashcraft inquired about the costs for these items, and Mr. Piper responded that they paid archaeologists between \$14,000 and \$17,000 during initial dirt work but did not anticipate needing them for as long this time. Mr. Jaques mentioned they would need to get a quote from RockSol for soil compaction testing. Mr. Ashcraft asked who would test the concrete, and Mr. Piper said that Roundhouse Preservation, Inc. (RPI) pays for construction management services through the project's engineering firm, but that he would need to verify if they cover concrete testing. He summarized that he would send bid tabs to the bidding companies, gather quotes for archaeologist fees and RockSol's soil compaction testing, and share the complete bid specifications and proposals with the commissioners and project engineers. Colorado State University Extension Director Wayne Miller arrived at 9:27 AM.

The Board reviewed the sealed bids for chemicals for the Lincoln County Weed Control Department. Mr. Piper asked Mr. Leonard to review the \$6,500 bid from Evergreen Grow Farms, as it only covered non-ionic surfactant. Mr. Piper read the bid from Try-Me Spraying LLC and explained that the bid was submitted on a per-item basis and did not include a total. Mr. Jaques asked Mr. Saffer how the bid compared to last year. Mr. Saffer said the bid had not increased as much as he expected, noting that while the prices of high-volume products like 2,4-D and Dicamba had increased year-over-year, many other products, such as Tordon and Panoramic, had maintained similar prices. Mr. Jaques asked how much they had budgeted for chemicals, and Mr. Piper said they had allocated \$125,000. Mr. Jaques moved to accept the bid from Try-Me Spraying LLC. Mr. Safranek seconded the motion, which carried unanimously.

Before he left, Mr. Saffer asked the Commissioners to address the washboards on County Highway 63 north of Arriba. He said a family member had been involved in an accident caused by the washboards and that he believed the County could do something to improve the condition of the roads. He added that many residents were dissatisfied with the number of washboards on the road, but that information rarely reached the commissioners. The board agreed to investigate and thanked Mr. Saffer for bringing it to their attention. Mr. Ashcraft, Mr. Saffer, and Mr. Leonard left at 9:44 AM as Public Health Director Kelly Meier arrived.

At 9:44 AM, Mr. Ewing recessed the Board of County Commissioners and called the Board of Public Health to order. Mrs. Meier explained that she was requesting the board sign an Emergency Preparedness and Response (EPR) funding contract with the Colorado Department of Public Health and Environment (CDPHE). She said that they would likely need to amend the contract later so that Mrs. Meier could bill back the time she had spent on EPR functions that Ken Stroud typically covered. She added that while Office Manager Dami Bandy had been able to bill for EPR work, Mrs. Meier would not be able to bill for her time until the contract was amended. Mr. Safranek moved to approve the contract with CDPHE. Mr. Jaques seconded the motion, which passed unanimously.

Mrs. Meier left at 9:50 AM, after which Mr. Ewing adjourned the Lincoln County Board of Public Health. The group took a short break, and Mr. Ewing reconvened the Lincoln County Board of County Commissioners at 9:58 AM.

Mr. Miller said they received the contract from Ranchland News to prepare fair books, posters, and trifold for the 2026 Lincoln County Fair. He presented the Board with rough drafts of the fair book materials and mentioned that the Fair Board would meet on January 13<sup>th</sup> to approve them.

Mr. Miller reported that 115 participants were enrolled in 4-H and that he expected to have 123 by the February 1<sup>st</sup> deadline for County Fair participation. He added that this number had increased from 119 last year. He said this was very reassuring, especially since other counties reported decreased enrollments during their Eastern Region conference. Mr. Ewing asked how many would show livestock, and Mr. Miller said he would have a better idea closer to the spring weigh-ins, but he anticipated roughly the same number. Mr. Miller also stated that the number of program volunteers has risen to 51, up from 45 last year, with three more in training or awaiting background checks.

Mr. Miller said he received a bid from Big R in Pueblo for livestock pens and reported that the cost for a set of 10 pens was \$8,872.30, plus shipping. Mr. Ewing asked if the Sale Committee would cover part of the cost, and Mr. Miller explained that the committee would vote on it during their next meeting on February 3rd. He added that he would have Big R issue two invoices, one for the County and one for the Sale Committee. Mr. Ewing asked Mr. Miller to see if they could ship the pens directly to Limon to save on the shipping costs.

Mr. Miller announced that the extension would be hosting a Lincoln County 4-H livestock judging contest on May 30th at the fairgrounds. He explained that the program would be open to the entire state of Colorado and that organizations like the FFA could participate. He expected around ten to twelve other county teams to take part and said they would also serve food as a fundraiser for the livestock judging team.

Mr. Safranek asked Mr. Miller if they offered any loaner rifles for the shooting sports teams. Mr. Miller replied that they loaned rifles, shotguns, and bows, but did not carry any air rifles or pistols. Mr. Safranek said that he had inherited some competition firearms and, as he had no use for them, wanted to donate them. He said that he still needed to inspect the guns, but would reach out to Mr. Miller when he had. Mr. Miller said he planned to send an email on Monday with information about the State Fair and would include the commissioners. He added that the Fair Board would meet on January 13<sup>th</sup> at 6 PM at the fairgrounds. Mr. Miller left at 10:20 AM.

Mr. Safranek moved to approve the minutes from the December 9<sup>th</sup>, 2025, meeting, as submitted. Mr. Jaques seconded the motion, which carried unanimously.

The board then reviewed the November 2025 reports from the County Assessor, County Clerk and Recorder, County Sheriff, and County Treasurer. County Sheriff Tom Nestor and Captain Michael Yowell arrived at 10:26 AM. Mrs. Meier returned at 10:28 AM.

The board then discussed how the County would integrate the responsibilities of the Office of Emergency Management (OEM) and EPR that Mr. Stroud had traditionally overseen. Mr. Nestor explained that the Sheriff's Office could take on many OEM duties and that, in other counties, it was common for OEM to be organized within the Sheriff's Office. Mr. Yowell added that learning OEM responsibilities was a huge workload from an operations perspective. He noted that recent fire dangers had shown how serious the situation was, as he had had to step in for Mr. Stroud during several local fires. He mentioned that, from the Sheriff's Office's perspective, OEM posed minimal administrative burden but would require a significant operational commitment due to the extensive state and federal resources involved during emergencies. Mrs. Meier stated that she and Miss Bandy had already taken on many of Mr. Stroud's EPR duties and that, if CDPHE reimbursed them for the time they spent on EPR, their office was ready to handle the extra work. Mr. Piper added that organizing OEM as a full-time position at the Sheriff's Office made sense, hoping that CDPHE would reimburse a larger portion of the EPR work carried out by the Public Health Agency. He emphasized that the pay scale should be attractive enough to draw applicants willing to handle the increased workload, and Mr. Nestor mentioned that they had considered offering around \$60,000 annually through the Sheriff's pay scale. He argued that the position would likely be cost-effective over time, thanks to reimbursements from CDPHE. Mr. Ewing proposed that the County sign a contract with Mr. Stroud to retain him as a consultant during the transition, paying him on an hourly basis for completed work and keeping his insurance active until April. Mr. Piper said he would draft the contract for the board's review at the December 30<sup>th</sup> meeting and asked Mr. Nestor to prepare a job description and compensation package for the new OEM role. Mr. Ewing suggested that Part-Time Land Use

Consultant John DeWitt could also assist during the transition. Mr. Yowell said he would inform OEM state partners about the proposed changes. Mr. Nestor mentioned that they had several candidates in mind who would do a good job.

Mr. Jaques mentioned that some of the OEM equipment was still stored at the lean-to in Genoa. Mr. Nestor said they needed to move it to the substation's garage, and Mr. Jaques said he would call Road Foreman Bruce Walters to arrange the move.

Mr. Nestor announced that the County's K-9, Baxter, would retire on December 19<sup>th</sup> at 3:00 PM and said they would issue a last call and hold a small ceremony. He mentioned that they had found him a new home with a retired police officer and had signed forms releasing the county's liability.

Mr. Nestor said they had a broken window in the control center and planned to replace it with acrylic correctional glass instead of the ten-hour glass they had previously used, and eventually aimed to replace all of the control center's windows with it. He said that he was currently waiting for bids. Mrs. Meier left at 11:10 AM.

The board conducted an on-site inspection of the county jail pursuant to Colorado Revised Statutes §17-26-126. Mr. Ewing then recessed the Board of County Commissioners for lunch.

At 12:56 PM, Mr. Ewing reconvened the Board of County Commissioners.

The Board reviewed the November 2025 Statements of Revenues and Expenditures for County General, Public Health, Capital Projects, Conservation Trust, E911, Landfill, Library, Lodging/Tourism, Human Services, Road & Bridge, and Individual Road Districts. Colorado Department of Local Affairs Regional Manager Greg Etl arrived at 1:01 PM.

Mr. Etl said he expected CDOLA to have about \$15,000,000 in grant funding available in 2026, with maximum individual awards around \$750,000. He mentioned that, like other CDOLA grants, they would require a dollar-for-dollar match. He stated the grant announcement would likely be on December 1<sup>st</sup>, with applications due in March. Mr. Ewing asked if it would cover any work on the fairgrounds and show barn, but Mr. Etl said the grant would focus on critical infrastructure. He explained that if the county were considering new facilities, the University of Colorado Denver could develop building designs for inclusion in the grant application, but cautioned that the process might take up to a year because of the students' schedules. Mr. Etl said the funding could be used for certain types of road and bridge work, but the county would need to create a road maintenance plan to include in the grant application. He added that the grant funds could be used for Roundhouse construction, but the county should be cautious when combining them with other grants, as CDOLA required the county to have its own funds invested in the project. Mr. Etl left at 2:00 PM.

The Board reviewed proposed Resolution #1170 imposing a six-month moratorium on the acceptance of applications regarding domestic septage applied to agricultural lands in Lincoln

County. Mr. Safranek moved to approve the resolution. Mr. Jaques seconded the motion, which carried unanimously.

At a regular meeting of the Board of County Commissioners of Lincoln County, Colorado held in Hugo, Colorado on December 18, 2025, there were present:

Wayne Ewing, Chairman	Present
Robert Safranek, Vice Chairman	Present
Terry Jaques, Commissioner	Present
Kelly Lowery, County Attorney	Absent & Excused
Ryan Davis, Acting Clerk of the Board	Present
Jacob Piper, County Administrator	Present

when the following proceedings, among others, were had and done, to-wit:

**RESOLUTION #1170** It was moved by Commissioner Safranek and seconded by Commissioner Jaques to adopt the following resolution:

**A RESOLUTION TO IMPOSE A SIX-MONTH MORATORIUM ON THE ACCEPTANCE OF APPLICATIONS CONCERNING THE LINCOLN COUNTY LAND USE REGULATIONS REGARDING DOMESTIC SEPTAGE APPLIED TO AGRICULTURAL LANDS IN LINCOLN COUNTY, STATE OF COLORADO**

**WHEREAS**, Lincoln County has previously adopted Domestic Septage regulations on October 30, 2024, identified as Resolution #1138 ("Septage Regulations"); and

**WHEREAS**, due to concerns raised by the Land Use Administrator and Board of County Commissioners regarding the County's current domestic septage application regulations thereof; and

**WHEREAS**, the Board of County Commissioners, hereinafter referred to as the "Board" has determined that some of the regulations should be amended to represent the current state of local, state, and federal law; and

**WHEREAS**, the Board of County Commissioners wishes to explore regulations, or amended regulations, which would protect both the County, applicants, and landowners; and

**WHEREAS**, the Board particularly desires to further address issues that have become problematic that were not previously known and or contemplated in the current County's Septage Regulations.

**NOW, THEREFORE BE IT RESOLVED** by the Board of County Commissioners of Lincoln County:

**Section 1. Implementation of Temporary Moratorium on the acceptance and consideration of applications for the application of domestic septage applied to agricultural lands**

Upon the adoption of this resolution, a moratorium shall be enforced for six (6) months from the date of this Resolution, unless sooner rescinded or extended by the Board. The moratorium shall be imposed upon applications for residential development permits.

**Section 2. Effective dates of the moratorium.** The moratorium imposed herein shall continue up to and through six (6) months, unless sooner rescinded or unless extended.

**Section 3. Staff to Investigate and Prepare Proposed Regulations.** Before the expiration of the moratorium, the County staff and relevant Board committees shall carefully review the possibility of updating the County's regulations regarding domestic septage application within the county. Such investigations shall be completed promptly and with due diligence. If directed to do so by the Board, the County Attorney and County Staff shall prepare appropriate new regulations with respect to such uses for consideration by the County Land Board and/or the Board of Commissioners.

**Section 4. Police Power Finding.** The Board of Commissioners hereby finds, determines, and declares that an emergency exists, and that this resolution is immediately necessary and proper to provide for the safety, preserve the health, promote the prosperity, and improve the order, comfort, and convenience of the inhabitants of unincorporated Lincoln County.

**Section 5. Authority.** The Board of Commissioners hereby finds, determines, and declares that it has the power to adopt this Resolution and temporary moratorium pursuant to: (1) the Local Government Land Use Control Enabling Act, §29-20-101 C.R.S., et seq, and other relevant statutes.

**Section 6. Severability.** If any section, subsection, or clause of this Resolution shall be deemed to be unconstitutional or otherwise invalid, the validity of the remaining sections, subsections, and clauses shall not be affected thereby.

Upon roll call the vote was:

Commissioner Jaques, Yes; Commissioner Safranek, Yes; Commissioner Ewing, Yes

The Chairman declared the motion carried and so ordered.

Board of County Commissioners  
of Lincoln County

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ATTEST:

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Acting Clerk of the Board

The Board reviewed an agreement with Ranchland News regarding the 2026 Fair Books. Mr. Piper explained that the agreement included 50 posters, 1,000 trifolds, and 500 fair books for the 2026 Lincoln County Fair, totaling \$1,436. He noted that the contract was identical to the one they signed with the Limon Leader last year. Mr. Jaques said the contract was discussed at the fair board meeting and that the county had few alternatives. Mr. Ewing added that he thought the price was reasonable for the products received. Mr. Safranek moved to approve the agreement with Ranchland News. Mr. Jaques seconded the motion, which carried unanimously.

Mr. Ewing called for commissioner reports. Mr. Jaques delivered his report first, stating that on the 10<sup>th</sup>, he attended an Early Childhood Development meeting where they established cost-of-living and merit increases for employees. On the 11<sup>th</sup>, he met with employees at the Genoa shop and checked the roads. Later, he met with Town of Arriba Trustee Ben VanderWerf, where they discussed challenges with the town's wastewater treatment plant and the options available going forward, as well as Mr. VanderWerf's plans and challenges with Big Ben's RV Park. On the 15<sup>th</sup>, Mr. Jaques paid bills at the County Commissioner workshop in Hugo and checked roads. On the 16<sup>th</sup>, he attended the County Christmas party, reporting that it had good food and was enjoyable for all. Later, he checked roads and attended the Tourism Board meeting in Hugo, where the Hugo Fire Department was awarded funds for the annual Fourth of July fireworks display. On the 17<sup>th</sup>, he attended the Economic Development meeting, where Economic Development Director Troy McCue presented updates. He reported that Downtown Limon hosted holiday events on December 6<sup>th</sup> and that the Limon Chamber of Commerce's pilot committee was working on strategic planning. He said a private developer is considering the property the Town of Limon purchased next to Arby's. Mr. McCue gave a 7 News interview centered around the Genoa Tower. Mr. Jaques reported that Golden Taipei is making progress with the old Pizza Hut location and that Dipendra Roshe is seeking ideas for development possibilities for his property near the Best Western in West Limon. Mr. Jaques announced that Rural Philanthropy Days will be held from July 8<sup>th</sup> to the 10<sup>th</sup> in Yuma, Colorado, and that progress was being made in turning the old Monks Law Office building into a creamery/bakery. He said that the former Limon Auto Solutions building would become a motor sports and trailer dealership with an official opening planned for March, and that Brown's Funeral Home had a ribbon-cutting ceremony on December 6<sup>th</sup>. He added that Stockmen's Bank had signed a purchase contract for the Lieberman Apartment corner in Hugo, and Xcel Energy released an RFP for Triple Oak Power's Sentinel Project.

Mr. Ewing delivered the District One report next. He said that on the 11<sup>th</sup>, he went to Wagner Equipment in Burlington to pick up parts for Districts One and Three, then delivered them to District One's shop. On the 12<sup>th</sup>, he attended a virtual Non-Session Steering Committee meeting where they discussed budget proposals. Later, he talked about mowing the weeds near Steve Monks's property with Road Foreman Chris Monks. On the 13<sup>th</sup>, Mr. Ewing attended the Lincoln



Community Hospital's "Breakfast with the Elves" event at the Lincoln County Fairgrounds. On the 15<sup>th</sup>, he participated in the commissioners' workshop, where bills were paid, and Mr. Monks reported that he had contracted three more loads of fuel at \$2.50 per gallon. On the 16<sup>th</sup>, Mr. Ewing attended the County Christmas Party and delivered awards to members of the Sheriff's Department and District One who were unable to attend. He later attended the Tourism Board meeting, where they awarded the Hugo Fire Department funding for the next 4<sup>th</sup> of July fireworks display. He then attended a Town of Genoa Board meeting, where they approved the 2026 budget and reported having a total of \$54,280 in receivable water accounts from 16 different properties. They reported problems with a reckless driver, including an incident in which the driver sped past a stopped school bus. Mr. Ewing said he had reported the issue to Mr. Nestor and Mr. Yowell, who would consult with the bus driver and decide how to proceed. Mr. Ewing said that the town's maintenance operator had difficulty obtaining the yield signs they needed, so Mr. Ewing and Mr. Monks would pick some up and deliver them to Genoa.

Mr. Safranek submitted his District's report. On the 10<sup>th</sup>, he reviewed the purchase contracts for the 183 and 191 E Avenue properties. On the 11<sup>th</sup>, he attended the Colorado East Community Action Agency (CECAA) board meeting, where they reviewed agency financials and approved the purchase of the 183 and 191 E Avenue buildings that CECAA currently occupies. On the 13<sup>th</sup>, Mr. Safranek traveled to La Junta and checked the roads on his way back. On the 15<sup>th</sup>, he participated in the commissioners' workshop, where they approved bills. On the 16<sup>th</sup>, he worked on board appointments and reviewed proposed revisions to the employee manual.

Mr. Ewing announced that there would be no County Attorney's report and called for the County Administrator's report. Mr. Piper said he had been working on the FEMA project closeouts and mentioned that they had accepted District One's project. He noted they had asked for a picture of the filter fabric, but Mr. Ewing said it was not included in the scope of work. Mr. Piper said he would prepare an estimate for the administrative costs and upload it.

Mr. Ewing called for old business, and Mr. Safranek asked about bridge striping on County Highway 109. Mr. Piper said he would contact Ritchie Bruno to have him paint the lines.

With no additional business to discuss, Mr. Ewing adjourned the meeting. The next meeting is set for 9:00 AM on December 30<sup>th</sup>, 2025.

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Ryan Davis, Acting Clerk of  
the Board

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Wayne E. Ewing, Chairman